A Reader's Guide

Understanding Idaho's Comprehensive Annual Financial Report (CAFR) For the Fiscal Year Ended June 30, 2016

A basic understanding of the State's financial statements is essential for anyone interested in public finance. This brief guide is designed to help you understand and relate to the information provided in the CAFR, as well as enhance your ability to evaluate the State's financial and economic information. Following the overview of the major components of the CAFR, we have provided specific examples of ways you can use the CAFR to look for answers to questions that you may have. Finally, beginning on page 4 of this guide you will find illustrative financial statements with additional details about interpreting the CAFR.

What is the purpose of the State of Idaho's financial statements?

State government operations differ from private-sector businesses. While private-sector businesses focus on maximizing profits for investors, governments focus on providing services to all citizens. In most cases, the State does not bill citizens directly for services received. Instead, Idaho primarily finances services with taxes, federal grants, and other fees applied generally to the public. Because citizens have little choice in paying taxes, and it is not always clear how the services received relate to the taxes paid, state government has an important responsibility to demonstrate fiscal accountability to the public. Financial statements are an important way to provide this accountability.

Government-Wide Financial Statements

The first two financial statements in the CAFR are the government-wide financial statements—the Statement of Net Position (CAFR page 14) and the Statement of Activities (CAFR pages 16-17). The Statement of Net Position contains information about what the State owns, what the State owes, and what is remaining on the last day of the fiscal year (June 30). The Statement of Activities contains information about the costs of providing public services (expenses) and resources obtained to finance services (revenues) during the fiscal year. The government-wide statements provide comprehensive information about the entire government, which includes the following:

- Governmental Activities encompass most of the State's basic services, such as general government, public safety and correction, health and human services, education, economic development, and natural resources. Revenues from taxes and federal grants finance most of these activities.
- Business-Type Activities account for operations that function in a manner similar to private business, where all or a significant portion of their costs are recovered through user fees and charges to external customers.

Discretely presented component units are legally separate organizations for which the State is financially The State's discretely presented accountable. component units are reported in the following funds: the Idaho Housing and Finance Association fund includes the Association and its component unit, The Housing Company; the College and University Foundation fund includes the foundations of Boise State University, Eastern Idaho Technical College, Idaho State University, Lewis-Clark State College, and the University of Idaho; the Petroleum Clean Water Trust Fund; the Health Reinsurance fund, which includes the Idaho Individual High Risk Reinsurance Pool and the Idaho Small Employer Health Reinsurance Program; the Idaho Bond Bank Authority; and the Idaho Health Insurance Exchange.

The government-wide statements do not include fiduciary funds, which account for resources the government manages on behalf of others and are not available to support the State's programs.

Fund Financial Statements

Fund financial statements provide a detailed look at the individual major funds of the State and total the remaining nonmajor governmental funds in a single column. Fund financial statements are comprised of the following:

- Governmental funds report the finances of the State's most basic services. Governmental funds focus on short-term assets and liabilities and do not include capital assets or long-term liabilities. The governmental fund financial statements include the Balance Sheet (CAFR pages 18-19) and the Statement of Revenues, Expenditures, and Changes in Fund Balances (CAFR pages 22-23). The governmental fund statements also include reconciliations that identify the differences between the fund and government-wide statements (CAFR pages 21 and 25).
- Proprietary funds report the activities the State operates like a business, where the cost of providing goods or services is primarily financed by fees charged to those who use the goods and services. Proprietary funds include enterprise and internal service funds. Enterprise funds report activities that provide services or supplies to the general public; internal service funds report activities that provide services or supplies for the State's programs and activities. Proprietary fund financial statements include the Statement of Net Position (CAFR pages 26-27); Statement of Revenues, Expenses, and Changes in Fund Net Position (CAFR pages 28-29); and Statement of Cash Flows (CAFR pages 30-31).

• Fiduciary funds account for resources the State manages or holds on behalf of parties outside the State. Fiduciary fund financial statements include the Statement of Fiduciary Net Position (CAFR page 32) and the Statement of Changes in Fiduciary Net Position (CAFR page 33).

Governmental Fund Balances

On the governmental funds Balance Sheet, illustrated on page 8 of this guide, you will notice multiple fund balance categories. Governmental resource providers impose restrictions on how resources can be used. For example, when the federal government provides funding to the State for health and welfare initiatives certain strings are attached to how the money may be spent. Additionally, the Legislature and Governor approve an annual budget which directs how every dollar must be used. Because of these imposed restrictions, governmental *funds* were established to show proper stewardship of resources and compliance with regulations or limitations.

As illustrated on page 8 of this guide, each fund is used to account for assets (government-controlled resources available to provide services), liabilities (amounts that must be paid to entities outside the government), and deferred inflows of resources (an acquisition of resources by the government that is applicable to future reporting periods). Fund balance is the difference between (a) fund assets and deferred outflows of resources, and (b) fund liabilities and deferred inflows of resources. Or in other words, fund balance is what is left after considering what resources (assets and deferred outflows of resources) the government has available to provide services to its citizens and the obligations (liabilities and deferred inflows of resources) the government must pay to entities outside the government in order to provide those services.

The fund balance components improve consistency, comparability, and usefulness. The categories are presented in descending order from funds with the most restrictions in place to those with the lease restrictions.

- Nonspendable fund balances consist of resources that cannot be spent because they are in nonspendable form, such as inventories, prepaid items, and long-term receivables; or they are legally or contractually required to be maintained intact. An example of a legal or contractual requirement would be an endowment provided to the government with the stipulation that the money initially provided may only be invested and not spent; only the earnings on the invested amount may be spent.
- Restricted fund balances consist of amounts that are constrained by external parties (such as the federal government) or imposed by law through state constitutional provisions or legislative action. Restricted funds can only be used for specific stated purposes.

- Committed fund balances consist of amounts that are obligated by statutes enacted by the Legislature and approved by the Governor. The committed amounts cannot be used for any other purposes unless subsequent legislation changes or removes the specified purposes.
- Assigned fund balances consist of amounts that are intended by the Legislature, an agency director, or a board to be used for specific purposes, and are neither restricted nor committed.
- The *Unassigned* fund balance is used to report any funds not required to be reported in any other category.
 These funds can be used for any purpose. However, only the General Fund may report a positive unassigned fund balance.

Notes to the Financial Statements

The notes to the financial statements (CAFR pages 38-106) provide detailed information about the government that is not included or readily apparent on the financial statements, such as the State's significant accounting methods and assumptions, investments, capital assets, major financial commitments, pension benefit costs, and long-term debt.

Supporting Financial Statement Information

- An Independent Auditor's Report (CAFR pages 2-4) provides reasonable assurance about whether the financial statements are free of material misstatement.
- Management's Discussion and Analysis (MD&A on CAFR pages 5-12) gives an easily readable and objective analysis of the State's financial activities based on currently known facts, decisions, or conditions.
- Required Supplementary Information (CAFR pages 108-116) provides the following information: budgetary comparison schedules that present original and final appropriated operating activities, actual operating activities, and fund balances on a budgetary basis; roadway infrastructure condition and maintenance information; and information on pension and postemployment benefits to certain employees.
- The Combining Financial Statements (CAFR pages 119-147) provide more detail for nonmajor governmental and enterprise, internal service, and fiduciary funds. The total columns of these combining financial statements tie to the applicable combined fund financial statement.
- The Statistical Section (CAFR pages 149-180) provides information that will help you understand the health of the State and the underlying economy. This section contains 10-year trend tables of financial, economic, and demographic data. The statistical section is often of interest to investors and creditors because the trends and non-financial factors it identifies can provide crucial insights to assess the State's creditworthiness.

How You Can Use the Financial Statements

Now that you have a better understanding of the major components of the CAFR, we will show you how to use this report to analyze some of the issues that were important to Idahoans this past year.

- Sales Tax Revenue Sales tax revenues of \$1.6 billion for 2016 are presented on pages 16-17 of the CAFR. The MD&A has information about sales tax revenues on CAFR pages 8-9. Additional sales tax data may be found on Schedules 2, 4, 5, and 7 of the Statistical Section (CAFR pages 152-153, 156-159, and 162-163).
- Individual and Corporate Income Tax Revenues Income tax revenues of \$1.5 billion for 2016, along with other state tax revenues, are presented on pages 16-17 of the CAFR. Income tax revenues decreased \$167.7 million from the previous fiscal year. Additional data may be found on Schedules 2, 4, 5, 6, and 7 of the Statistical Section (CAFR pages 152-153 and 156-163).
- Health and Human Services Spending Health and human services had \$2.7 billion in expenses in fiscal year 2016, a decrease of 2 percent over the prior fiscal year, due to decreased medical assistance payments for Medicaid and rehabilitation services. Medicaid assists those who are unable to pay for medical and dental services. You can see health and human services revenues and expenses on CAFR pages 16-17 and 22-23. More information on health and human services expenses can be found in the MD&A (CAFR pages 8-10). The Department of Health and Welfare's budget is discussed in the transmittal letter (CAFR page vii).
- Education Our policy makers debate education spending extensively each year. Education is important to us all, and it hits home with our children. You can see on CAFR pages 16-17 that education expenses (for kindergarten through 12th grade only) were \$2.0 billion in fiscal year 2016. You can also see that colleges and universities spent \$1.1 billion. Looking a bit further, you can see that colleges and universities generated revenues (over \$783.2 million—primarily from fees and federal grants) that offset their expenses, leaving a net expense of \$280.0 million, which was supported by general revenues. K through 12 education had less capacity to generate revenues, approximately \$275.5 million, leaving a net expense of \$1.7 billion to be supported by general revenues. More detailed college and university financial statements can be found on CAFR pages 26-31. Financial analysis of the college and university activity can be found in the MD&A on CAFR pages 9-10.

- PERSI If you are a public employer or public employee, you may be interested in the pension trust funds which are part of the fiduciary funds (CAFR pages 32-33 and 142-143). Net position for the pension trust funds decreased \$15.3 million in fiscal year 2016. You can see on CAFR pages 140-143 that additions to these funds came from a variety of sources, most significantly: employer contributions (\$389.6 million); member contributions (\$285.2 million); decrease in fair value of investments (\$69.4 million) and an increase in interest, dividends, and other (\$350.3 million). Deductions were primarily for benefits and refunds paid to members (\$928.7 million). At \$15.9 billion, the net position balance of the pension trust funds is one of the largest balances in the financial statements. As stated earlier, fiduciary funds account for resources the State manages or holds on behalf of others, which are not available to support the State's programs. Additional details about the pension trust funds can be found in the Notes to the Financial Statements (CAFR pages 77-84).
- Budgetary Compliance Idaho Constitution Article VII stipulates that agencies cannot spend more money than they have been appropriated, unless specifically authorized. Budgetary controls are incorporated into the statewide accounting and reporting system to ensure expenditures do not exceed authorized appropriations. You can compare Idaho's approved budget with the actual expenditures for the General, Health and Welfare, and Transportation funds on CAFR pages 108-109. In fiscal year 2016 the General Fund had a negative variance stemming from fire suppression deficiency warrants. This deficit is allowed by statute and will be funded with future appropriations. Required Supplementary Information about budgetary reporting can be found on CAFR pages 110-111. Comparisons between budget and actual amounts for the nonmajor governmental and major permanent funds are on CAFR pages 124-130. Complete details about the budget process can be found in the Legal Basis report available online at www.sco.idaho.gov. General Fund budgetary highlights can be found in the MD&A (CAFR page 11).

Assets are presented in order of how readily they can be converted to cash. Cash is the most liquid; capital assets are least liquid.

Internal balances consist of short-term receivables and payables for activities occurring within the State.

Most capital assets are shown at their original purchase/construction cost, less annual depreciation charges accumulated over time. However, land and roadways are not depreciated. More information on capital assets and depreciation can be found in the Notes and Required Supplementary Information sections.

Deferred outflows of resources consist of costs related to debt defeasance and decreases in the fair value of hedging derivative instruments to be recognized in a future period. Pension contributions made subsequent to the actuarially-determined pension liability measurement date and the State's proportionate share of the total pension-related deferred outflows of resources are also included in this item

Liabilities are shown in order of maturity or when cash is expected to be used to pay them.

Unearned revenues are resources received that have not yet met the criteria for being recorded as revenues.

The Notes provide information about the major types of long-term liabilities, purposes of liabilities, beginning and ending balances, and how major categories of liabilities have changed during the year.

Deferred inflows of resources consists of unavailable revenue, which is revenue that has been earned but is not available within 60 days, government mandated nonexchange transactions, the State's proportionate share of the total pension-related deferred inflows of resources, and increases in the fair value of hedging derivative instruments to be recognized in a future period.

Constraints on the use of net position that are imposed by creditors, grantors, contributors, or state law through the Idaho Constitution or legislation are listed separately as "restricted" to show net assets that are not available to support primary government programs.

Unrestricted net position may be used at the State's discretion but often have limitations on use based on state statutes.

Total assets + total deferred outflows of resources - total liabilities-total deferred inflows of resources = total net position \$11,993,872+\$208,755 - \$2,333,194-\$193,379 = \$9,676,054.

The Statement of Net Position reports what the government owns, owes, and what is remaining at a specific point in time (June 30, the fiscal year-end).

Governmental Activities cover traditional activities of state government such as public safety, health and human services, and education. They are financed through taxes, federal grants, and fees.

	7		P
		Governmental	
		Activities	
ASSETS			
Cash and Cash Equivalents	\$	8,054	
Pooled Cash and Investments		1,872,613	
Investments		2,071,003	
Accounts Receivable, Net		101,675	
Taxes Receivable, Net		499,677	
Internal Balances		10,448	
Due from Other Entities		303,914	
Inventories and Prepaid Items		60,996	
Due from Primary Government			
Due from Component Unit			
Loans, Notes, and Pledges Receivable, Net		8,731	
Other Assets		20,357	
Restricted Assets:			
Cash and Cash Equivalents		121,619	
Investments		359,671	
Capital Assets:			
Nondepreciable		4,828,458	
Depreciable, Net		1,726,656	
\ Total Assets		11,993,872	
DEFERRED OUTFLOWS OF RESOURCES			
▼Deferred Outflows		208,755	
Total Assets and Deferred Outflows of Resources	\$	12,202,627	_
LIABILITIES			
Accounts Payable	\$	585,495	
Payroll and Related Liabilities		56,879	
\ Medicaid Payable		129,346	
Due to Other Entities		100,965	
▼ Unearned Revenue		49,175	
Amounts Held in Trust for Others		32,662	
Due to Primary Government			
\ Due to Component Unit			
Other Accrued Liabilities ✓		46,492	
■ Long-Term Liabilities:			
Due Within One Year		240,953	
Due in More Than One Year		1,091,227	
Total Liabilities		2,333,194	
DEFERRED INFLOWS OF RESOURCES			
▶ Deferred Inflows		193,379	
NET POSITION			
Net Investment in Capital Assets		5,802,364	
Restricted for:			
Claims and Judgments		36,240	
/ Debt Service		4,657	
Transportation		347,098	
Regulatory		85,734	
Natural Resources and Recreation		220,834	
Unemployment Compensation		18	
Permanent Trust - Expendable		476,691	
Permanent Trust - Nonexpendable		1,646,215	
Other Purposes		205,455	
Unrestricted		850,766	
Total Net Position		9,676,054	
Total Liabilities, Deferred Inflows of Resources, and Net	Φ	12 202 (27	
/ Position	\$	12,202,627	_

This statement can be found in the CAFR, page 14.

Business-Type Activities provide services that are primarily financed by charging a fee directly to the users of the service such as Universities, State Lottery, and Unemployment Compensation.

Component Units, which are legally separate organizations for which the State is financially accountable, are presented in a column separate from the Primary Government. For more information regarding component units, see CAFR pages 34-37 and 39-40.

Government

		_
	Total	Component Units
¢.	552 224	\$ 37,225
Ф		
		1,487
		457,596
		23,912
	499,677	
		2,148
	91,152	720
		639,782
		1,038,978
	32,293	8,212
		195,269
	477,656	284,459
	5,006,040	21.021
		21,821
		63,465
	15,108,121	2,775,074
	257 281	72,287
\$		\$ 2,847,361
\$	617,315	\$ 6,226
	101,223	891
		7,358
		67,867
	37,170	13,921
	168	15,721
		213,182
	00,707	213,102
	282.276	286,607
		1,385,414
		1,981,466
	2,010,027	1,501,100
	231,199	
	6,557,895	42,617
	36 240	
		135,356
		155,550
		148,810
		· · · · · · · · · · · · · · · · · · ·
		345,099
		144,047
		49,966
	12,085,546	865,895
\$	15,365,402	\$ 2,847,361
		\$ 553,234 2,073,402 2,468,357 234,417 499,677 303,914 91,152 1,486 393,383 32,293 227,053 477,656 5,006,040 2,746,057 15,108,121 257,281 \$ 15,365,402 \$ 617,315 101,223 129,346 108,095 90,765 37,178 168 60,787 282,276 1,621,504 3,048,657 231,199 6,557,895 36,240 4,657 347,098 85,734 750,050 700,344 536,954 1,646,215 265,768 1,154,591 12,085,546

The Statement of Activities contains information about costs of providing services (expenses) and resources obtained to finance services (revenues) during the current fiscal year.

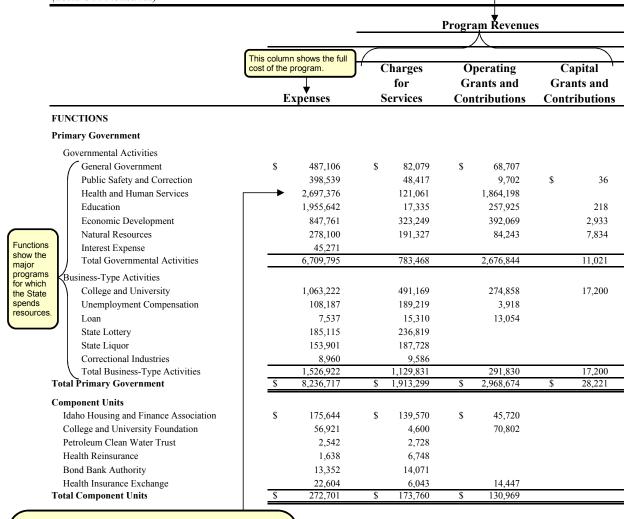
Program revenues display the extent to which programs are self-funded. Program revenues are categorized as charges for services and grants and contributions. Program revenues reduce the net expense of functions/programs.

State of Idaho

Statement of Activities

For the Fiscal Year Ended June 30, 2016

(dollars in thousands)



An example of how this statement works: The total cost of the State's Health and Human Services activities was \$2,697.4 million. The State raised \$121.1 million from charges for services, and received \$1,864.2 million from operating grants and contributions, most in the form of federal aid. When program revenues are subtracted from expenses for Health and Human Services, a net expense of \$712.1 million is left. This is the portion of Health and Human Services costs financed with taxes and other general revenues, rather than being financed by the revenues generated by the services themselves.

General revenues include taxes and other revenues the State uses to finance the net expense of the functions above. General revenues are categorized to enhance comparability among financial statements for different years.

Transfers are shown separately from general revenues, allowing you to determine if common annual revenues were sufficient to cover net expenses.

General Revenues

Sales Tax

Individual and Corporate Taxes

Fuel Tax

Other Taxes

Tobacco Settlement

Unrestricted Investment Earnings

Payment from State of Idaho

Permanent Endowment Contributions

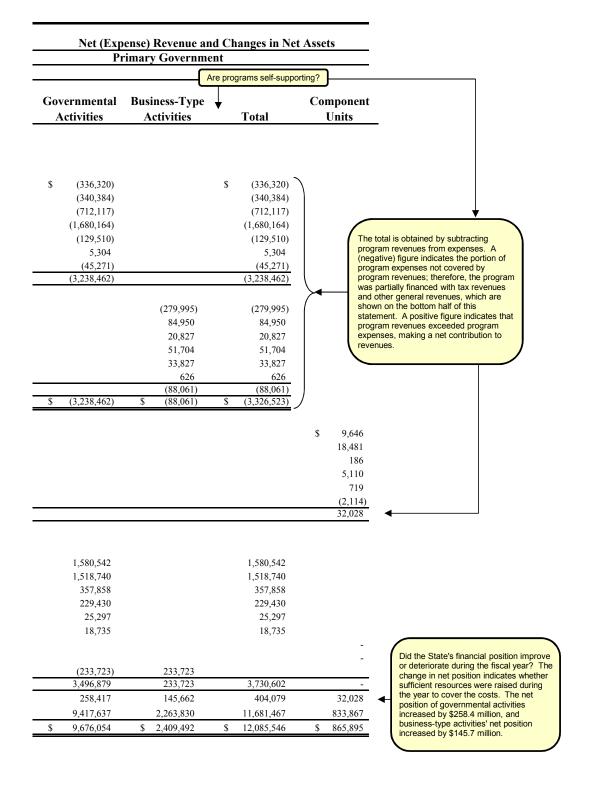
► Transfers

Total General Revenues, Contributions, and Transfers

Change in Net Position

Net Position - Beginning of Year, as Restated

Net Position - End of Year



Balance Sheet Governmental Funds June 30, 2016

(dollars in thousands)

The Governmental Funds Balance Sheet serves a purpose similar to the Statement of Net Position. This statement reports what is owned or controlled and what is owed by governmental funds. However, the focus is on short-term, rather than long-term, assets and liabilities.

Governmental funds present current financial resources which do not include capital assets or long-term liabilities. Current financial resources are generally turned into cash or consumed within a year.

		Health and
	General	Welfare
ASSETS		
Cash and Cash Equivalents	\$ 90	
Pooled Cash and Investments	1,304,995	\$ 26,492
Investments	32,236	
Accounts Receivable, Net	25,102	31,342
Taxes Receivable, Net	437,419	185
Interfund Receivables	7,338	13
Due from Other Entities		217,477
Inventories and Prepaid Items	10,530	9,036
Loans, Notes, and Pledges Receivable, Net	4,879	
Other Assets	1,597	79
Restricted Assets:		
Cash and Cash Equivalents	2,529	6,269
Investments	249,592	4,573
Total Assets	\$ 2,076,307	\$ 295,466
Liabilities		
Accounts Payable	\$ 476,052	\$ 23,674
Payroll and Related Liabilities	20,694	11,498
Medicaid Payable		129,346
Interfund Payables	2,198	2,762
Due to Other Entities	59,003	
Deferred Revenue	8,774	
Amounts Held in Trust for Others	24,729	6,781
Other Accrued Liabilities	2,278	5,257
Total Liabilities	593,728	179,318
DEFERRED INFLOWS OF RESOURCES		
Deferred Inflows	184,053	120,684
Fund Balances		
Nonspendable:		
Permanent Trusts		
Inventories and Prepaid Items	10,530	9,036
Noncurrent Receivables	50	,,,,,
Restricted	298,798	
Committed	320,700	25
Assigned	111,168	
Unassigned	557,280	(13,597)
-	 	
Total Fund Balances	1,298,526	(4,536)

Fund balance is the difference between assets and deferred outflow of resources, and liabilities and deferred inflow of resources. The definitions of the five fund balances can be found on page 2 of this document. Additional information about the nature and purpose of these fund balances can be found on CAFR pages 101-102.

This statement presents the State's most To see the detail of the different funds that significant or 'major' funds individually and make up Nonmajor Governmental, turn to aggregates nonmajor funds in a single the combining financial statements on CAFR pages 120-121. Land Nonmajor **Transportation Endowments** Governmental Total \$ 6 \$ 7,958 \$ 8,054 179,323 42,108 277,085 1,830,003 112,294 1,809,742 84,066 2,038,338 14,543 14,103 16,449 101,539 55,506 6,567 499,677 45 787 8,183 27,207 59,230 303,914 21,041 16,229 56,836 316 3,536 8,731 889 5,551 1,999 10,115 41,449 85,379 35,132 105,506 359,671 \$ 452,619 \$ 1,871,504 \$ 614,544 5,310,440 \$ 31,840 \$ 8,833 \$ 42,583 \$ 582,982 6,434 17,316 55,942 129,346 198 1,856 7,014 41,960 2 100,965 13,427 7,410 29,611 1,103 3 46 32,662 4,402 17,062 5,124 955,584 99,029 8,837 74,672 3,479 22,563 330,779 1,385,976 2,778 1,388,754 16,229 21,041 56,836 50 326,187 476,691 400,059 1,501,735 2,883 96,294 419,902 1,949 113,117

350,111

452,619

1,862,667

1,871,504

517,309

614,544

543,683

4,024,077

5,310,440

Reconciliation of the Governmental Funds Balance Sheet

To the Statement of Net Position June 30, 2016

(dollars in thousands)

This reconciliation shows the reasons that total fund balances on the Governmental Funds Balance Sheet differ from total net position for governmental activities on the government-wide Statement of Net Position.

Total Fund Balances - Governmental Funds		\$	4,024,077
Amounts reported for governmental activities in the Statement of Net Position are different because:			
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of the following:			The largest
Land and Land Use Rights Capital Assets in Progress Infrastructure Historical Art and Collections Buildings and Improvements Improvements Other Than Buildings Machinery, Equipment, and Other Accumulated Depreciation Total Capital Assets	\$ 1,085,831 1,046,080 3,791,617 72 976,850 116,234 643,822 (1,119,846)		difference between the government-wide and governmental fund statements is that fund statements do not report capital assets, such as land, buildings, etc.
Other long-term assets are not available to pay for current-period expenditures and, therefore, are not reported in the funds.			16,695
Deferred Outflows of Resources benefit future periods and are not reported in the funds. The deferred outflows of resources consist of the following: Debt Defeasance Hedging Derivatives Pension Related Deferrals Rension Contributions Subsequent to Measurement Date Total Deferred Outflows of Resources	4,460 5,633 126,574 68,982		205,649
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.			91,260
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds. These liabilities consist of the following: Compensated Absences Payable Bonds, Notes, and Capital Leases Payable Accrued Interest on Bonds Claims and Judgments Other Long-Term Liabilities Total Long-Term Liabilities	(53,141) (756,938) (29,307) (169,115) (334,191)	V N Id ti	The government-vide Statement of let Position reports ong-term liabilities; ne Governmental runds Balance Sheet does not.
Deferred Inflows of Resources benefit future periods The deferred inflows of resources consist of the floowing: Unavailable Revenue Pension Related Deferrals Total Deferred Inflows of Resources	 326,440 (186,035)		140,405
Net Position - Governmental Activities	=	\$	9,676,054

The governmental funds total fund balance of \$4,024.1 million (see CAFR page 19) reconciles to the \$9,676.1 million total of the governmental activities net position reported on the government-wide Statement of Net Position (see CAFR page 14). The difference between these numbers can be seen on this reconciliation which primarily shows that the governmental funds report short-term financial information, whereas the government-wide statements report both short-term and long-term information.



This statement and other similar operating statements (such as the Statement of Activities) contain information for the fiscal year; by contrast, balance sheets and net position statements contain data as of a single point in time--the end of the fiscal year.

Health and

3,326

12,050

58,838

2,670,080

(636,825)

903,887

2,595,862

State of Idaho

Statement of Revenues, Expenditures, and Changes in Fund Balances **Governmental Funds**

For the Fiscal Year Ended June 30, 2016

(dollars in thousands)

This statement shows the flow of short-term resources into and out of the State. In governmental funds, revenues are included only if cash is received during the year or within 60 days of the end of the fiscal year. Revenues are reported by major source.

	General		Welfare
\$	1,572,965		
	1,696,814		
	58,274	\$	26,523
	23,001		22,956
	30,598		114,961
	12,327		1,867,457
	16,318		918
	25,297		
	44,038		440
·	3,479,632		2,033,255
		\$ 1,572,965 1,696,814 58,274 23,001 30,598 12,327 16,318 25,297 44,038	\$ 1,572,965 1,696,814 58,274 \$ 23,001 30,598 12,327 16,318 25,297 44,038

EXPENDITURES

Current:

General Government 133,860 Public Safety and Correction 300,189 Health and Human Services 26,445 Education 1,690,567 Economic Development 47,789 Natural Resources 62,562 Capital Outlay 49,300 Intergovernmental Revenue Sharing 252,426 Debt Service: Principal Retirement 987 Interest and Other Charges 11,620 **Total Expenditures** 2,575,745

are recorded when the State has received the goods or services and payment is due and payable. The expenditures are listed by major functional category.

Expenditures generally

Revenues Over (Under) Expenditures

	<u> </u>		
OTHER FINANCING SOURCES (USES)			
Bonds and Notes Issued			
Capital Lease Acquisitions		7	
Sale of Capital Assets		383	257
Transfers In		209,079	651,390
Transfers Out		(979,266)	(8,716)
Total Other Financing Sources (Uses)		(769,797)	642,931
Net Change in Fund Balances		134,090	6,106
Fund Balances - Beginning of Year, as Restated		1,164,436	(10,642)
Fund Balances - End of Year	\$	1,298,526 \$	(4,536)

Capital Outlay shows the purchase, construction, and improvement of capital assets. This amount is different than that of the governmentwide statements, which adds the cost to capital assets on the Statement of Net Position and subtracts the cost over the useful life of the asset in the form of depreciation expense.

Several funds make up the Nonmajor Governmental column. To see greater detail of the individual funds summarized in this column, turn to the combining financial statements on CAFR pages 122 and 123.

_		Land	Nonmajor				
Tran	sportation	Endowments	Governmental	Total			
_							
			\$ 6,764	\$ 1,579,729			
			20	1,696,834			
\$	353,945		148,697	587,439			
	173,447		170,854	390,258			
	8,330	\$ 80,261	37,874	272,024			
	301,637		499,990	2,681,411			
	5,244	(2,682)		34,552			
				25,297			
	1,880	17	16,755	63,130			
	844,483	77,596	895,708	7,330,674			
			69,923	203,783			
			66,467	369,982			
				2,622,307			
			247,556	1,938,123			
	180,329		197,289	425,407			
		32,978	153,131	248,671			
	337,638	77	42,365	441,430			
	181,563		54,945	547,772			
				- 2.2			
	29,186		8,773	38,946			
	29,232	4	6,549	47,409			
	757,948	33,059	846,998	6,883,830			
	86,535	44,537	48,710	446,844			
			12 270	12 270			
			12,270	12,270 7			
	18,943	26,901	1,158	47,642			
	570		41,326	902,365			
	(17,982)		(88,329)	(1,150,966)			
	1,531	(29,772)	(33,575)	(188,682)			
_	88,066	14,765	15,135	258,162			
	262,045	1,847,902	502,174	3,765,915			
\$	350,111	\$ 1,862,667	\$ 517,309	\$ 4,024,077			

General fund and Land Endowments had positive changes in fund balances (revenues and other financing sources exceeded expenditures and other financing uses). Health and Welfare, Transportation and Nonmajor Governmental had positive changes in fund balances (revenues and other financing sources exceeded expenditures and other financing uses.)

These fund balances appear on the Governmental Funds Balance Sheet.

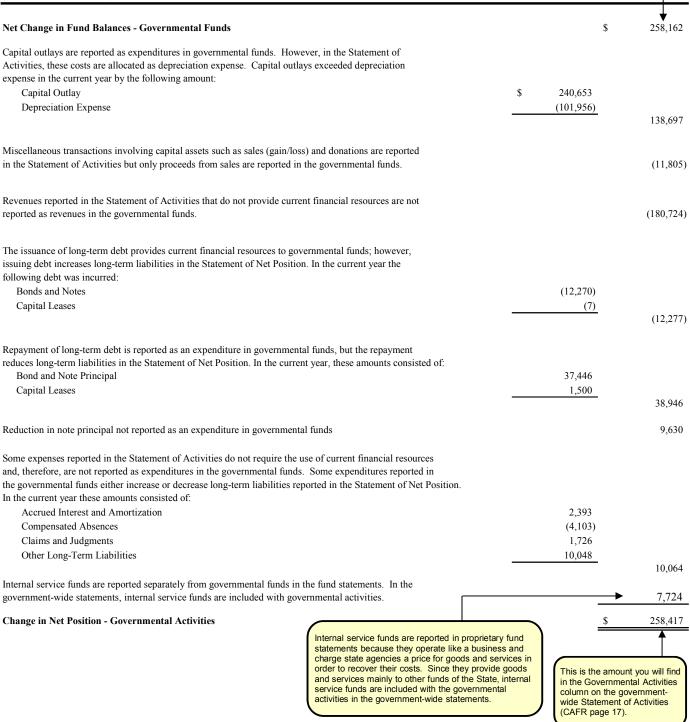
This reconciliation shows the reasons the net changes in fund balances on the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance differ from the change in net position for governmental activities on the government-wide Statement of Activities.

State of Idaho

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances -- Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2016

The net change in fund balances comes from the total column of governmental funds on the Statement of Revenues, Expenditures, and Changes in Fund Balances (CAFR page 23).

(dollars in thousands)





Statement of Net Position Proprietary Funds June 30, 2016

(dollars in thousands)

Proprietary funds account for operations that function in a manner similar to private business, where the cost of providing goods or services is primarily financed through user charges. Two types of proprietary funds are reported: enterprise and internal service. Enterprise funds account for goods or services provided outside of state government; internal service funds provide goods or services to state agencies on a cost-reimbursement basis. Enterprise funds and business-type activities on the government-wide Statement of Net Position are synonymous.

The State is prohibited from using restricted assets for operating purposes. Sources of restrictions include laws and regulations, donor restrictions, and agreements connected with outstanding debt.

Additional details on capital assets and infrastructure can be found in the Notes to the Financial Statements (CAFR pages 44 and 73-76) and the Required Supplementary Information (CAFR pages 111-112).

Additional details on noncurrent (longterm) liabilities can be found in the Notes to the Financial Statements (CAFR pages 45 and 93-100).

	Business-Type ActivitiesEnterprise Funds				
		College and Unemployment			
	University	Compensation	Loan		
ASSETS					
Current Assets					
Cash and Cash Equivalents	\$ 82,641	\$ 459,956	\$ 92		
Pooled Cash and Investments	154,082	2,123	22,724		
Investments	83,489				
Restricted Investments					
Securities Lending Collateral					
Accounts Receivable, Net	72,652	56,895	1,409		
Interfund Receivables	5,318	72			
Inventories and Prepaid Items	11,241				
Due from Component Unit	1,486				
Loans, Notes, and Pledges Receivable, Net	5,083		15,204		
Other Current Assets	965	2	5,660		
Total Current Assets	416,957	519,048	45,089		
Noncurrent Assets					
Restricted Cash and Cash Equivalents	19,476		33,839		
Investments	132,364	181,501			
Restricted Investments			117,985		
Due from Component Unit					
Loans, Notes, and Pledges Receivable, Net	18,406		345,959		
Other Noncurrent Assets	5,175				
Capital Assets, Net	1,152,160		32,116		
Total Noncurrent Assets	1,327,581	181,501	529,899		
Total Assets	1,744,538	700,549	574,988		
Deferred Outflow of Resources Deferred Outflows	45 400				
Total Assets and Deferred Outflows of Resources	\$ 1,790,037	\$ 700,549	\$ 574,988		
LIABILITIES	1,770,037	Ψ 700,ε.5	Ψ <i>ετ</i> 1,500		
Current Liabilities					
Accounts Payable	\$ 18,243		\$ 77		
Payroll and Related Liabilities	43,342		Ψ ,,		
Interfund Payables	1,018				
Due to Other Entities	1,010				
Unearned Revenue	28,017		13,573		
Amounts Held in Trust for Others	4,516		,-,-		
Due to Component Unit	168				
Other Accrued Liabilities	10,717	\$ 205	7		
Compensated Absences Payable	20,633		·		
Bonds, Notes, and Capital Leases Payable	19,922				
Policy Claim Liabilities	,				
Total Current Liabilities	146,576	205	13,657		
Noncurrent Liabilities					
Bonds, Notes, and Capital Leases Payable	449,706				
✓ Policy Claim Liabilities	,				
Other Long-Term Obligations	75,615				
Total Noncurrent Liabilities	525,321				
Total Liabilities	671,897	205	13,657		
DEFERRED INFLOWS OF RESOURCES			-,		
Deferred Inflows	34,753				
NET POSITION	- ,				
Net Investment in Capital Assets	710,804		32,115		
Restricted for:					
Claims and Judgments					
Debt Service					
Unemployment Compensation		700,344			
Permanent Trust - Expendable	60,263				
Other Purposes	•		529,216		
Unrestricted	312,320		227,210		
Total Net Position	1,083,387	700,344	561,331		
Total Liabilities and Net Position	\$ 1,790,037	\$ 700,549	\$ 574,988		
			, ,		

The amount reported for total net position on this statement differs from the amount reported for Business-Type Activities on the government-wide Statement of Net Position because of a \$8,495 consolidation adjustment for internal service fund activities on the government-wide statement.

This statement can be found in the CAFR, pages 26 and 27.

Several funds make up the Nonmajor Enterprise Funds column. To see greater detail of the individual funds included in this column, turn to the combining financial statements (CAFR page 132).

-				Gove	ernmental
	$\overline{}$				ctivities
N	onmajor				iternal
	prise Funds		Total		ice Funds
Enter	rprise runus		Total	Serv	ice runus
\$	2,491	\$	545,180		
	21,860		200,789	\$	42,610
	,		83,489		,
			•		
	1,786		132,742		136
	190		5,580		816
	18,915		30,156		4,161
			1,486		
	100		20,287		2.025
	133		6,760		2,037
	45,375		1,026,469		49,760
	52,119		105,434		36,240
	-,,		313,865		32,665
			117,985		,
			. ,		
			364,365		
	1		5,176		5
	12,707		1,196,983		14,454
	64,827		2,103,808		83,364
	110,202		3,130,277		133,124
	2.027		49.526		2 106
\$	3,027 113,229	\$	48,526 3,178,803	\$	3,106 136,230
	,	_	2,272,000		
\$	13,500	\$	31,820	\$	2,517
	1,002		44,344		937
	6,515		7,533		32
	7,130		7,130		
			41,590		19,564
			4,516		
			168		
	3,366		14,295		123
	740		21,373		917
	28		19,950		261
	32,281		192,719		2,818 27,169
	32,201		174,/17		21,109
	68		449,774		2,003
			•		7,986
	4,888		80,503		4,810
	4,956		530,277		14,799
	37,237		722,996		41,968
	3,067		37,820		3,002
	3,007		31,020		3,002
	12,612		755,531		12,191
					36,240
			700 244		
			700,344		
	(0.212		60,263		20.200
	60,313		589,529		39,309
	72,925		312,320 2,417,987 ←	_	3,520 91,260
\$	113,229	\$	3,178,803	<u> </u>	136,230
ψ	113,441	ψ	2,170,003	ψ	150,450

Internal service funds are included with governmental activities in the government-wide statements. To see greater detail of the individual funds included in this column, turn to the combining financial statements (CAFR page 136).

As a general rule, current assets and liabilities on the proprietary fund statements are those assets and liabilities expected to mature within one year of the end of the fiscal period (June 30). Noncurrent assets and liabilities are those assets and liabilities expected to mature in more than one year from the end of the fiscal period.

Restricted assets are generally not included as part of current assets because of constraints placed on their use. Assets are reported as restricted when restrictions on asset use are imposed by law or external parties, and the constraints change the nature or normal understanding of the availability of the assets. Likewise, liabilities to be repaid from restricted assets are not included as part of current liabilities.

This total net position amount is typically the same amount for business-type activities in the government-wide Statement of Net Position (CAFR page 14) and the ending net position shown on the Statement of Activities (CAFR page 17). See the bottom of page 26 for an explanation as to why the amounts are not equal.

The total net position amount is the same as the ending net position shown on the Statement of Revenues Expenditures, and Changes in Fund Net Position (CAFR page 29).

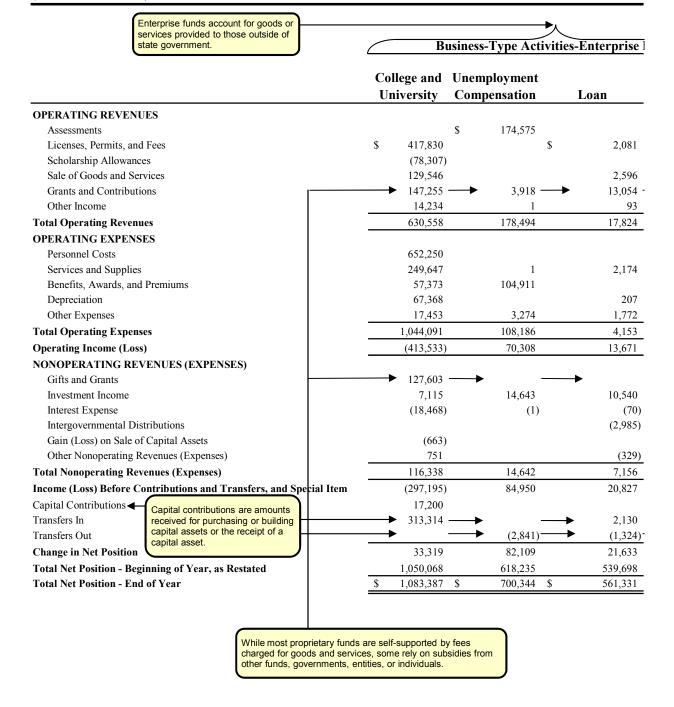
Statement of Revenues, Expenses, and Changes in Fund Net Position

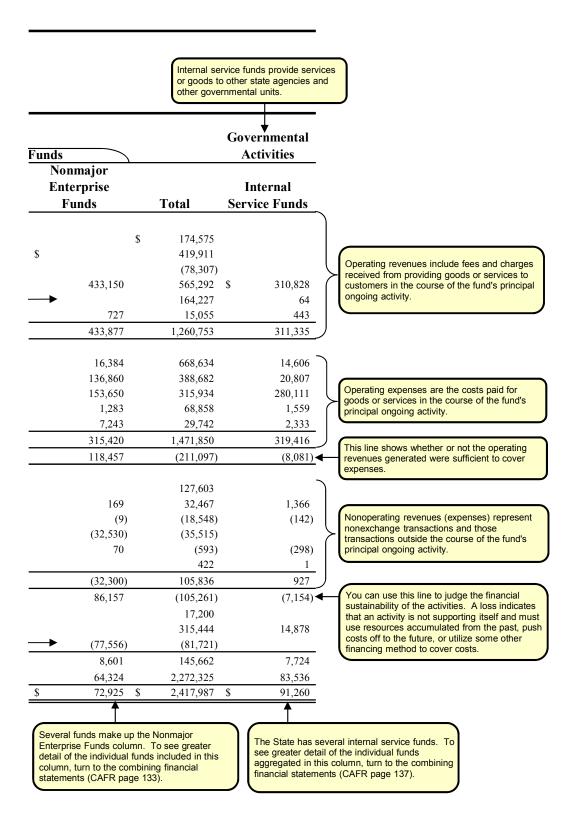
Proprietary Funds

For the Fiscal Year Ended June 30, 2016

(dollars in thousands)

Proprietary funds report activities the State operates similar to a business. Proprietary activities charge a fee to users that covers most of the cost of providing the service.





Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended June 30, 2016

(dollars in thousands)

This statement shows how the proprietary funds met or did not meet their cash needs.

Business-

(351,401)

Operating activities relate to providing services and the production and sales of goods.

Noncapital financing activities relate to grants, transfers, and borrowing money for purposes other than buying or building capital assets.

Capital and related financing activities relate to receipt and use of cash for purchase or construction of capital assets

Investing activities relate to the sale, purchase, and earnings from investments.

The reconciliation explains the differences between the flows of cash described here and the operating income (loss) reported on an accrual basis on the Statement of Revenues, Expenses, and Changes in Fund Net Position for proprietary funds.

Noncash transactions are not reported on the Statement of Revenues, Expenses, and Changes in Fund Net Position or in the Statement of Cash Flows.

		Dusiness-
	College and	
	Un	iversity
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from Assessments		
Receipts from Customers	\$	459,962
Receipts from Interfund Services	Ψ	137,702
Receipts from Grants and Contributions		143,592
Payments to Employees		(651,077)
Payments to Suppliers		(251,813)
Payments for Interfund Services		(231,013)
Payments for Benefits, Awards, and Claims		(54.267)
Other Receipts		(54,367) 13,321
Other Payments		*
Net Cash Provided (Used) by Operating Activities		(11,019)
		(331,401)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Gifts, Grants, and Endowments Received		127,290
Intergovernmental Distributions		
Transfers In		313,314
Transfers Out		
Proceeds from Bonds, Notes, and Loans		200,171
Repayments of Bonds, Notes, and Loans		(190,139)
Interest Payments		
Net Cash Provided (Used) by Noncapital Financing Activities		450,636
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Capital Grants and Contributions		10,872
Proceeds from Bonds and Notes		10,590
Principal Payments		(25,785)
Interest Payments		(19,802)
Proceeds from Disposition of Capital Assets		
Acquisition and Construction of Capital Assets		(84,673)
Net Cash Provided (Used) by Capital and Related Financing Activities		(108,798)
CASH FLOWS FROM INVESTING ACTIVITIES		
Receipt of Interest and Dividends		1,658
Purchase of Investments		(264,144)
Redemption of Investments		261,171
Other Investing Activities		(10,266)
Net Cash Provided (Used) by Investing Activities		(11,581)
Net Increase (Decrease) in Cash, Cash Equivalents, and Pooled Cash		(21,144)
Beginning Cash, Cash Equivalents, and Pooled Cash		277,343
Ending Cash, Cash Equivalents, and Pooled Cash	\$	256,199
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities		
Operating Income (Loss)		(413,533)
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:		(415,555)
Depreciation and Amortization		67,368
Maintenance Costs Paid by Department of Public Works		3,101
Net Changes in Assets and Liabilities:		3,101
Accounts Receivable/Interfund Receivables		(4,888)
Inventories and Prepaid Items		(764)
Notes Receivable		(141)
Other Assets		(82)
Accounts Payable/Interfund Payables Unearned Revenue		1,972
***************************************		126
Compensated Absences		426
Policy Claim Liabilities Other Approach Liabilities		2.052
Other Accrued Liabilities Not Changes in Deferred Outland/Inflants of Paccauses		2,052
Net Changes in Deferred Outlows/Inflows of Resources Net Cash Provided (Used) by Operating Activities		(6,912)

► Noncash Transactions (dollars in thousands):

Net Cash Provided (Used) by Operating Activities

Investments increased in fair value by \$3,780 for colleges and universities, \$4,311 for Unemployment Compensation, \$1,079 for the Loan Fund, and \$299 for Internal Service funds. Prior period adjustment for restatement of net position due to an adjustment to capital assets for \$172 in Internal Service Funds. Colleges and universities acquired assets of \$2,037 through donations, \$1,067 through state capital appropriations, disposed of capital assets at a loss of \$156, and amortization of deferred amounts on refunding and bond premiums of \$570.

This statement can be found in the CAFR, pages 30 and 31.

Several funds make up the Nonmajor Enterprise Funds column. To see greater detail of the individual funds aggregated in this column, turn to the combining financial statements (CAFR page 134).

Type Activitiesl	Enterprise Fu			Governmental Activitie
Unemployment		Nonmajor	7F 4 1	Internal ←
Compensation	Loan	Enterprise Funds	Total	Service Funds
\$ 181,163			\$ 181,163	
	e 4707	\$ 430,581		\$ 19,210
1	\$ 4,787	,	895,331	*
		4,449	4,449	297,711
3,918	13,054		160,564	64
		(16,473)	(667,550)	(14,713)
	(3,820)	(143,053)	(398,686)	(22,582)
	(47)	(903)	(950)	(1,509)
(102,964)		(152,814)	(310,145)	(280,611)
	93		13,414	
(3,275)	(2)	(333)	(14,629)	(1,632)
78,843	14,065	121,454	(137,039)	(4,062)
			127,290	
	(2,985)	(31,503)	(34,488)	
	2,130		315,444	14,878
(2,841)	(1,324)	(76,540)	(80,705)	
			200,171	
(50,075)			(240,214)	
(1,166)			(1,166)	(15)
(54,082)	(2,179)	(108,043)	286,332	14,863
			10,872	
			10,590	
	(2,394)	(27)	(28,206)	(234)
	(188)	(6)	(19,996)	(129)
		87	87	2
		(507)	(85,180)	(1,974)
	(2,582)	(453)	(111,833)	(2,335)
10,405	8,221	150	20,434	977
(119,075)	(47,425)		(430,644)	(602)
	18,675		279,846	
(825)	(593)	(150)	(11,834)	(627)
(109,495)	(21,122)		(142,198)	(252)
(84,734)	(11,818)	12,958	(104,738)	8,214
546,813	68,473	63,512	956,141	70,636
\$ 462,079	\$ 56,655	\$ 76,470	\$ 851,403	\$ 78,850 ◀
70,308	13,671	118,457	(211,097)	(8,081)
	207	1,283	68,858	1,559
	207	1,200	3,101	1,007
	010	1 201	(2.607)	400
	810	1,381	(2,697)	488
		(1,470)	(2,234)	(1,336)
0.404		105	(141)	1.000
8,484		105	8,507	1,230
	77	1,817	3,866	(1,245)
	(700)		(700)	3,931
		11	437	48
				(500)
51		1,730	3,833	(156)
		(1,860)	(8,772)	
\$ 78,843	\$ 14,065	\$ 121,454	\$ (137,039)	\$ (4,062)

The State has several internal service funds. To find greater detail of the individual funds aggregated in this column, turn to the combining financial statements (CAFR page 138).

This amount includes both unrestricted and restricted cash on the Proprietary Funds Statement of Net Position.

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2016

(dollars in thousands)

The Investment Trust fund reports the portion of the State's investment pools that belongs to other governments, allowing localities to earn income from spare cash until it is needed. To learn more about the different funds combined in this column, turn to the Notes to the Financial Statements (CAFR page 47) and the combining financial statements (CAFR page 144).

Fiduciary funds account for resources the State manages or holds on behalf of others. Fiduciary funds are not available to support the State's programs.		Pension Trust		Investment Trust		College Savings Private-Purpose Trust		Agency
ASSETS								
Cash and Cash Equivalents Pooled Cash and Investments	\$	2,979 2,906	\$	4,803	\$	394	\$	24,190 28,794
Investments:								
Pooled Short Term		404,000		154,216		11,148		
Fixed Income Investments		3,543,380		1,750,890				376,632
Marketable Securities		8,926,486						
Mutual Funds and Private Equities		1,858,945				333,094		
Mortgages and Real Estate		1,151,951		63,831				
Other Investments		2,529				11,054		
Securities Lending Collateral								
Receivables:								
Investments Sold		170,259				28		
Contributions		6,258						
Interest and Dividends		45,026		2,317				89
Interfund Receivables		1,778						
Other Receivables		379						
Other Assets		66,193						
Capital Assets, Net		11,792						
Cotal Assets		16,194,861		1,976,057		355,718	\$	429,705
IABILITIES								
Accounts Payable		700		48		245		14
Interfund Payables		1,778						
Due to Other Entities								133
Amounts Held in Trust for Others								428,857
Obligations Under Securities Lending								
Unearned Revenue								
Investments Purchased		286,891				63		
Policy Claim Liabilities		1,872						
Other Accrued Liabilities		11,309		944				701
Cotal Liabilities		302,550		992		308	\$	429,705
TET POSITION								
Held in Trust for:						/		
Employee Pension Benefits		15,447,665						y funds contain
Postemployment Healthcare Benefits		443,028						ces held on a rary, purely
External Investment Pool Participants				1,975,065			custod	ial basis. Every
Trust Beneficiaries		1,618				355,410		ce held by these is due to be passe
Cotal Net Position	\$	15,892,311	\$	1,975,065	\$	355,410		to the individuals o
		<u>†</u>				<u> </u>	belong	zations to which it is; therefore, asset
Pension Trust funds report resources held in trust members and beneficiaries of employee benefit pl more about the different funds combined in this country that the Notes to the Financial Statements (CAFR pages the combining financial statements (CAFR pages)	ans. To lumn, tu es 77-84	rn to Savings) and higher e	s for the Progra	vings Private-P e activities of th m, which helps n costs.	e Idaho C	ollege	and the assets about combination to financial	liabilities at all time e fund has no net . To learn more the different funds ned in this column, the combining al statements & page 146).

Statement of Changes in Fiduciary Net Position Fiduciary Funds

For the Fiscal Year Ended June 30, 2016

(dollars in thousands)

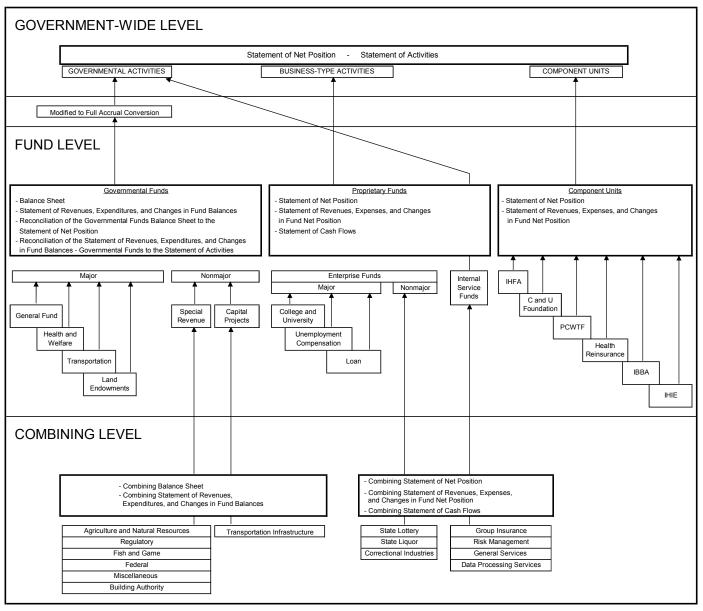
Agency Funds are not included in this statement because they do not have net position.	Pension Trust		Investment Trust	College Savings Private-Purpose Trust	
ADDITIONS					
Contributions:					
Member	\$	285,219			
Employer		389,604			
Transfers In from Other Plans		38,732			
Participant Deposits			\$ 4,091,274	\$	46,341
Total Contributions		713,555	4,091,274		46,341
Investment Income:					
Net Increase (Decrease) in Fair Value of Investments		(69,354)	1,001		(244)
Interest, Dividends, and Other		350,254	10,259		6,946
Less Investment Expense:					
Investment Activity Expense		(45,277)	(581)		
Securities Lending Interest Expense					
Net Investment Income		235,623	10,679		6,702
Miscellaneous Income		29			
Total Additions		949,207	4,101,953		53,043
DEDUCTIONS					
Benefits and Refunds Paid to Plan Members		928,700			
Transfers Out to Other Plans		. = -,,			
Administrative Expense		12,221			1,967
Earnings Distribution		,	8,781		,
Participant Withdrawals		23,573	3,954,301		29,668
Total Deductions		964,494	3,963,082		31,635
Character Not Decition Hell's Transfer					
Change in Net Position Held in Trust for:		(25.7(1)			
Employee Pension Benefits Employee Postemployment Healthcare Benefits		(25,761) 10,035			
		10,033	120 071		
External Investment Pool Participants Trust Beneficiaries		439	138,871		21,408
			1.027.104		
Net Position - Beginning of Year		15,907,598	1,836,194	Φ.	334,002
Net Position - End of Year	\$	15,892,311	\$ 1,975,065	\$	355,410

Additions increase the net position of a fiduciary fund and include contributions from employers, contributions from employees, and investment earnings.

Deductions reduce net position and primarily take the form of benefit payments, distributions to participants, and general administrative costs.

With the data in this statement, as well as the Notes (CAFR pages 77-84) and the Required Supplementary Information (CAFR pages 111-115), you can begin to assess the fiscal health of the pension plan. Are the assets growing or declining? How much are the earnings from investments? Is the State making the necessary contributions as an employer? This column includes several Pension Trust funds. To find greater detail of the individual funds aggregated in this column, turn to the combining financial statements (CAFR pages 142-143).

CAFR Fund Structure



IHFA - Idaho Housing and Finance Association, including its component unit, The Housing Company

C and U Foundation - College and University Foundation PCWTF - Petroleum Clean Water Trust Fund

Health Reinsurance - Idaho Individual High Risk Reinsurance Pool and Idaho Small Employer Health Reinsurance Program

IBBA - Idaho Bond Bank Authority

IHIE - Idaho Health Insurance Exchange